

**ENVIRONMENTAL PROTECTION AGENCY
UNITED STATES ENVIRONMENTAL PROTECTION AGENCY**

40 CFR Part 52

[PA 088-4033; FRL-]

**Approval and Promulgation of Air Quality Implementation Plans;
Pennsylvania; Disapproval of the Reasonable-Further-Progress
Plan for the 1996-1999 Period for the Philadelphia Area**

AGENCY: Environmental Protection Agency (EPA).

ACTION: Proposed rule.

SUMMARY: EPA is proposing to disapprove the State Implementation Plan (SIP) revision submitted by the Commonwealth of Pennsylvania (for the Philadelphia ozone nonattainment area) to meet the rate-of-progress (ROP) requirements under the Clean Air Act (the Act). Under these requirements, states must demonstrate a 3% reduction of volatile organic compounds (VOCs) per year for a three year period between 1996 and 1999. EPA is proposing disapproval because the RPP plan submitted by Pennsylvania for the Philadelphia area projects emissions reductions only for control strategies to the 2005 time frame, rather than for the 1999 and 2002 interim milestone years, per the ROP requirements of the Act. Several of these measures have not been fully adopted or have been stayed or replaced by the Commonwealth. Additionally, the Commonwealth has not calculated emissions target level to be achieved in 1999 (or for 2002) to ensure attainment of reasonable-further-progress toward attainment by the statutory deadline. Finally, the 1990 emissions inventory estimates provided in the Commonwealth's plan for RPP for the period from 1996-1999 vary substantially from the inventory submitted as the Commonwealth's official 1990 base year inventory. That VOC base year inventory was formally revised in September of 1996. This inventory superseded all previous 1990 base year inventories submitted by the Commonwealth for Philadelphia -- including the one contained in the ROP plan for the period from 1996 to 1999. This rulemaking action is being taken under section 110 of the Clean Air Act.

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SYMBOL	3AT21	3AT21	3RC11	3AT09	3AT09		
SURNAME	REHN	ARNOLD	SMOLSKI	SPINK	SPINK	Cup 10/15	
DATE	10/19/96	10/17/96	10/17/96	10/17/96			
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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
841 Chestnut Building
Philadelphia, Pennsylvania 19107

MEMORANDUM

DATE:

SUBJECT: ACTION MEMORANDUM - Notice of Proposed Rulemaking -
Pennsylvania - Disapproval of the Reasonable-Further-
Progress Plan for the 1996-1999 Period for the Philadelphia
Area (PA 088-4033)

FROM: Marcia L. Spink, Associate Director
Air Programs
Air, Radiation, and Toxics Division (3AT00)

TO: W. Michael McCabe
Regional Administrator (3RA00)

I am enclosing a Notice of Proposed Rulemaking for the State of Pennsylvania to be published in the Federal Register. This SIP revision was submitted by the State of Pennsylvania on November 15, 1994.

IDENTIFICATION OF ACTION

This action proposes to disapprove a revision to the Pennsylvania State Implementation Plan (SIP). This action has been classified as a Table 3 action under the SIP processing guidelines of the July 10, 1995 memorandum from the Assistant Administrator for Air and Radiation. Table 3 actions are delegated for Regional Administrator decision and sign off. This action proposes to disapprove a plan for demonstrating reasonable-further-progress toward the ozone NAAQS for the Philadelphia nonattainment area over the 1996 to 1999 time frame.

SUMMARY OF ACTION

On November 15, 1994, the Commonwealth of Pennsylvania formally submitted its post-1996 rate-of-progress (ROP) plan for the Philadelphia area as a SIP revision. At the same time, Pennsylvania had also submitted a 15% plan for the Philadelphia area, to show reasonable progress for the 1990 to 1996 time frame. Since that time, Pennsylvania made significant amendments and resubmitted its 15% plan, twice, since that time without revising its post-1996 plan.

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SYMBOL	3AT21	3AT21					
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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION III
841 Chestnut Building
Philadelphia, Pennsylvania 19107

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Mr. James M. Salvaggio
Director
Bureau of Air Quality Control
Pennsylvania Department of Environmental Protection
P. O. Box 8468
Harrisburg, Pennsylvania 17120-8468

Dear Mr. Salvaggio: *JM*

We have received your letter of May 31, 1995, committing the Commonwealth to participation in the phased approach to demonstrating attainment as described in the Environmental Protection Agency's (EPA's) March 2, 1995, memorandum from Mary D. Nichols, Assistant Administrator for Air and Radiation to the EPA Regional Administrators, entitled "Ozone Attainment Demonstrations". As noted in your letter, this commitment to participate applies to the Pennsylvania portion of the Philadelphia ozone nonattainment area.

We look forward to working with the Commonwealth throughout this process. If you have any questions please feel free to contact me at (215) 597-4556.

Sincerely,

David L. Arnold, Chief
Ozone/CO and Mobile Sources Section